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PART IV

OFFICE OF MANAGEMENT AND BUDGET

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DEFERRALS OF FISCAL YEAR 1978 FUNDS

[3110-01]

OFFICE OF MANAGEMENT AND BUDGET

DEFERRALS OF FISCAL YEAR 1978 FUNDS

TO THE CONGRESS OF THE UNITED STATES:

In accordance with the Impoundment Control Act of 1974, I herewith report 42 deferrals of fiscal year 1978 funds totalling $1,480.6 million. The deferrals are primarily routine in nature and do not, in most cases, affect program levels.

The details of each deferral are contained in the attached reports.

Jimmy Carter

THE WHITE HOUSE, October 3, 1977.

Summary of Proposed Deferrals
(in thousands of dollars)

Deferral #	Item	Budget Authority
	Department of Agriculture:	
	Foreign Agricultural Service	
D78-1	Salaries and expenses (special foreign currency program)	988
	Agricultural Stabilization and Conservation Service	
D78-2	Commodity Credit Corporation	2,871
	Forest Service	
D78-3	Permanent appropriations, Expenses, brush disposal	31,312
D78-4	Permanent appropriations, Licensee programs	141
	Department of Commerce:	
	Economic Development Administration	
D78-5	Local public works program	4,000
D78-6	Financial and technical assistance	3,900
	National Oceanic and Atmospheric Administration	
D78-7	Operations, research, and facilities	3,750
D78-8	Promote and develop fishery products and research pertaining to American fisheries.	5,429
D78-9	Fisheries loan fund	6,177
D78-10	Fishermen's guaranty fund	716
	Department of Defense - Military:	
D78-11	Military construction, all services	438,439
	Department of Defense - Civil:	
	Miscellaneous accounts	
D78-12	Wildlife conservation, etc., military reservations	458
	Department of Health, Education, and Welfare:	
	Office of Education	
D78-13	Higher education	3,740
	Social Security Administration	
D78-14	Limitation on construction	13,865
	Department of the Interior:	
	Bureau of Land Management	
D78-15	Oregon and California grant lands	31,200
	Bureau of Outdoor Recreation	
D78-16	Land and water conservation fund	30,000
	Geological Survey	
D78-17	Payments from proceeds, sale of water	34
	Bureau of Mines	
	Miscellaneous appropriations	
D78-18	Drainage of anthracite mines	3,500
	Office of Territorial Affairs	
D78-19	Trust territory of the Pacific Islands	12,000
	Department of Justice:	
	Federal Prison System	
D78-20	Buildings and facilities	42,245
	Department of Transportation:	
	Coast Guard	
D78-21	Acquisition, construction, and improvements	13,031
	Federal Aviation Administration	
D78-22	Construction, Metropolitan Washington Airports	1,010
D78-23	Civil supersonic aircraft development termination	134
D78-24	Facilities and equipment (Airport and airway trust fund)	320,650
	Federal Highway Administration	
D78-25	Trust fund share of other highway programs	74,880
	Department of the Treasury:	
	Office of the Secretary	
D78-26	Antirecession financial assistance fund	8,184
D78-27	State and local government fiscal assistance fund	45,996
D78-28	State and local government fiscal assistance fund	391 1/
	Bureau of the Mint	
D78-29	Construction of mint facilities	5,730
	Energy Research and Development Administration:	
D78-30	Operating expenses (Gas cooled reactors)	15,000
D78-31	Operating expenses (Plenum Pill experiment)	1,500
D78-32	Plant and capital equipment (Clean boiler fuel from coal project)	46,660
D78-33	Plant and capital equipment (Fusion material test facility)	7,500
D78-34	Plant and capital equipment (Intense neutron source facility)	11,300
D78-35	Plant and capital equipment (Intersecting storage ring accelerator)	5,000
D78-36	Plant and capital equipment (Molten salt breeder reactor project)	1,500
	General Services Administration:	
D78-37	Rare silver dollar program	1,710
	Federal Preparedness Agency	
D78-38	State and local preparedness	80
	Other Independent Agencies:	
	Foreign Claims Settlement Commission	
D78-39	Payment of Vietnam prisoner of war claims	10,738

1/ Outlays only.

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Deferral #	Item	Budget Authority
	Interstate Commerce Commission	
D78-40	Payment for directed rail service.....	13,700
	United States Information Agency	
D78-41	Salaries and expenses (special foreign currency program).....	1,153
	United States Railway Association	
D78-42	Payment for purchase of Conrail securities.....	260,000
	Total, deferrals.....	1,480,612

SUMMARY OF SPECIAL MESSAGES
FOR FY 1978
(amounts in thousands of dollars)

	Rescissions	Deferrals
Second special message.....	---	1,480,612
Previous special messages.....	2,668	---
Total amount proposed in special messages.....	2,668 (in 1 rescission proposal)	1,480,612 (in 42 deferrals)

NOTE: All amounts listed represent budget authority except for $391,000 consisting of one general revenue sharing deferral (of outlays only).

Deferral No: D78-1

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency U.S. Department of Agriculture	New budget authority $_____ (P.L. _____) Other budgetary resources 1,742,928 Total budgetary resources 1,742,928
Bureau Foreign Agricultural Service	
Appropriation title & symbol Salaries and expenses (Special Foreign Currency Program) 1/ 12X2901	Amount to be deferred: Part of year $_____ Entire year 987,928
OMB identification code: 12-2901-0-1-352	/Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other_____
Grant program ☐ Yes ☒ No	
Type of account or fund: ☐ Annual ☐ Multiple-year _____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other_____

Justification

Title 1, Sec. 104 of P.L. 480, the Agricultural Trade Development and Assistance Act of 1954 authorizes the use of foreign currencies (acquired from the sale of U.S. farm products under Title I) to carry out programs for developing new markets for U.S. agricultural commodities. The funds appropriated are used to purchase excess foreign currencies necessary to carry out the program. The funds are available until expended, and the unused balance is carried over into the next year. The amount of funds used each year is dependent upon the availability of the U.S.-owned currencies and the availability of worthwhile market development projects in the foreign countries. Current indications are that no more than $755,000 of the reserved balances brought forward can be utilized effectively in FY 1978. This deferral action is taken under provisions of the Antideficiency Act (31 U.S.C. 665) that authorize the establishment of reserves for contingencies.

Estimated Effects

No programmatic or budgetary impact results from this deferral action. Since the funds are used to purchase currencies already owned by the U.S., any outlays shown under this account would be offset by the receipt of a like amount in another account.

Outlay Effects

There is no outlay effect of this deferral because the funds would not be used if made available.

1/ This account was the subject of a similar deferral during FY 1977.

Deferral No: D78-2

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Agriculture	New budget authority $_____ (P.L. _____) Other budgetary resources 39,800,000 Total budgetary resources 39,800,000
Bureau Agricultural Stabilization and Conservation Service	
Appropriation title & symbol Commodity Credit Corporation Administrative Expenses, 1978 1/ 1284336	Amount to be deferred: Part of year $ 2,871,000 Entire year _____
OMB identification code: 12-4336-0-3-351	/Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☒ Other P.L. 95-97
Grant program ☐ Yes ☒ No	
Type of account or fund: ☒ Annual ☐ Multiple-year _____ (expiration date) ☐ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other_____

JUSTIFICATION:

The Agriculture and Related Agencies Appropriation Act, 1978 (P.L. 95-97), provides that not less than 7 percent of the total authorization for administrative expenses of the Commodity Credit Corporation shall be placed in reserve and used only in such amounts and at such times as may be necessary to carry out program operations.

ESTIMATED EFFECTS:

This deferral will have no programmatic impact and its economic and budgetary impact will be negligible.

OUTLAY EFFECTS:

There is no outlay effect resulting from this deferral.

1/ This account was the subject of a similar deferral during FY 1977.

Deferral No: D78-3

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Agriculture	New budget authority (P.L. 16 USC 490): $34,290,000
Bureau: Forest Service	Other budgetary resources: 31,362,165
Appropriation title & symbol: Expenses, Brush Disposal 1/ 12X5206	Total budgetary resources: 65,652,165
	Amount to be deferred: Part of year: $ ____
	Entire year: 31,312,165
OMB identification code: 12-9922-0-2-302	Legal authority (in addition to sec. 1013): [x] Antideficiency Act
Grant program: [ ] Yes [x] No	[ ] Other ____
Type of account or fund: [ ] Annual; [ ] Multiple-year ____ (expiration date); [x] No-year	Type of budget authority: [x] Appropriation; [ ] Contract authority; [ ] Other ____

Justification

Purchasers of National Forest timber deposit the estimated cost to the Forest Service of disposing of brush and other debris resulting from their cutting operations pursuant to 16 USC 490. The deposits becoming available in the current year are estimated and the related disposal operations are planned for the following year. Efficient program planning and accomplishment is facilitated by operating a stable program well within the funds available in any one year for this purpose. An apportionment of $34.3 million has been requested by the Forest Service for this program in the current fiscal year compared with $33.0 million in 1977 and $32.0 million in 1976. The current fiscal year reserve of $31.3 million was established pursuant to the Antideficiency Act (31 USC 665) as a reserve for contingencies compared with reserves of $22.3 million in 1977 and $25.1 million in 1976.

Disposal operations related to deposits made during certain periods of the year cannot be initiated until weather conditions permit. Thus, seasonal factors frequently require deferring use of deposits until the following fiscal year.

1/ This account was the subject of a similiar deferral during FY 1977.

Estimated Effects:

There are no programatic or budgetary effects that result from this deferral action. Rather, the reserve merely reflects the seasonal nature of program funding requirements.

Outlay Effect:

There is no outlay effect of this deferral because the funds would not be used if made available.

Deferral No: D78-4

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Agriculture	New budget authority (18 USC 711) $ 321,000
Bureau Forest Service	Other budgetary resources 145,665
Appropriation title & symbol Licensee Programs, Forest Service 1/ 12X5214	Total budgetary resources 466,665
	Amount to be deferred: Part of year $ ____ Entire year 140,665
OMB identification code: 12-9922-0-2- 302	/Legal authority (in addition to sec. 1013): ☒ Antideficiency Act
Grant program ☐ Yes ☒ No	☐ Other ____
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Justification

Royalties collected under licenses for use of the characters "Smokey Bear" and "Woodsy Owl" are permanently appropriated and utilized for furthering the nation-wide forest fire prevention campaign and promoting the wise use of the environment as provided by the Act of May 23, 1952 (18 USC 711), and for Woodsy Owl, (31 USC 488b-3-6). The total budgetary resources available in this program for fiscal year 1978 consist of $145,665 in estimated receipts carried forward to fiscal year 1978 from fiscal year 1977 and $321,000 in receipts anticipated for fiscal year 1978. In keeping with routine financial management practices maintained over the years, $140,665 of the total budgetary resources available has been reserved. The reserve is justified on two grounds: (1) the reserve contributes to a consistent, stable program level from year-to-year which, in turn, promotes more efficient operations. The fiscal year 1978 program is being funded, in part, from reserved balances carried forward from last year. The 1979 program will be partially funded by the estimated receipts being deferred in fiscal year 1978; and, (2) reservation of funds is required to avoid the possibility of a violation of the Antideficiency Act (31 USC 665, (a), (b), (h)). A violation of the sections cited could occur if all the estimates of receipts now deferred were made available and obligated while estimated receipts were not fully realized.

This reserve action is taken under provisions of the Antideficiency Act that authorize the establishment of reserves for contingencies (31 USC 665(c) (2)).

1/ This account was the subject of a similar deferral during FY 1977.

Estimated Effects

The funds made available are sufficient to carry out 1978 program objectives. If the deferred funds were made available for use and obligated in 1978, the 1979 program level would be below that conducted in the current year because some portion of 1978 receipts normally carried forward into the next fiscal year would not be available.

Release of deferred funds would necessitate development of a plan for an expanded 1978 program.

Outlay Effect

No effect on outlays results from this deferral action.

Deferral No: D78-5

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Commerce	New budget authority (P.L. _____) $ _____
Bureau Economic Development Administration	Other budgetary resources 11,000,000
Appropriation title & symbol Local Public Works Program 1/ 137/92052	Total budgetary resources 11,000,000
	Amount to be deferred: Part of year $ _____ Entire year 4,000,000
OMB identification code: 13-2052-0-1-452	/Legal authority (in addition to sec. 1013): [x] Antideficiency Act [ ] Other _____
Grant program [X] Yes [ ] No	
Type of account or fund: [ ] Annual [x] Multiple-year September 30, 1979 (expiration date) [ ] No-year	Type of budget authority: [x] Appropriation [ ] Contract authority [ ] Other _____

Justification:

Public Law 95-29, the Economic Stimulus Appropriations, 1977, authorized $15 million for administration of the Local Public Works program to remain available until September 30, 1979. Of the $11 million deferred from FY 1977, $7 million is to be used in 1978 and the remaining $4 million is to be used in 1979. These funds are being deferred to assure prudent financial management of the Local Public Works program in subsequent years. The funds could not be used effectively during the current year even if made available for obligation.

Estimated Effects:

The effect of deferring $4 million beyond the current fiscal year will be to ensure that adequate funds will remain available to effectively administer the Local Public Works program and to provide funds for program evaluation.

Outlay Effect:

There is no outlay effect since the funds would not be used if made available.

1/ This account was the subject of a similar deferral during FY 1977.

Deferral No: D78-6

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Commerce	New budget authority (P.L.* _____) $ _____
Bureau Economic Development Administration	Other budgetary resources 5,900,000
Appropriation title & symbol Financial and Technical Assistance 13X1210	Total budgetary resources 5,900,000
	Amount to be deferred: Part of year $ _____ Entire year 3,900,000
OMB identification code: 13-1210-0-1-403	/Legal authority (in addition to sec. 1013): [x] Antideficiency Act [ ] Other _____
Grant program [ ] Yes [x] No	
Type of account or fund: [ ] Annual [ ] Multiple-year _____ (expiration date) [x] No-year	Type of budget authority: [x] Appropriation [ ] Contract authority [ ] Other _____

Justification:

These funds were appropriated under the Trade Expansion Act of 1962 which has been superseded by the Trade Act of 1974. The remaining balance in this account is being used only for the care and preservation of collateral and honoring guarantees made in prior years.

The $3.9 million being deferred will provide for continued care and protection of collateral in future years and provide a contingency for protection of the government's investment through the purchase of senior liens. These amounts could not be used effectively if made available for obligation.

Estimated Effects:

The effect of deferring $3.9 million beyond 1978 will be to insure that adequate funds are available to cover costs of protecting collateral and to honor guarantees made under the Trade Expansion Act of 1962.

Outlay Effect:

There is no outlay effect of this deferral.

Deferral No: D78-7

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Commerce	New budget authority (P.L. 95-86) $607,506,000
Bureau National Oceanic and Atmospheric Administration	Other budgetary resources 70,300,000
Appropriation title & symbol Operations, Research and Facilities 1/ 13x1450	Total budgetary resources 677,806,000
	Amount to be deferred: Part of year $ 3,750,000 Entire year
OMB identification code: 13-1450-0-1-306	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act
Grant program ☐ Yes ☒ No	☐ Other
Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other

Justification:

This part-of-year deferral of funds will delay initiation of construction of a fishery research vessel for the National Oceanic and Atmospheric Administration (NOAA) from the first quarter of 1978 to the third quarter of 1978. The proposed deferral is in the ship support services activity in the amount of $3,750,000. These funds were originally appropriated in 1977 but deferred for the entire year because the expenditure of funds was not actually needed at that time to provide additional ship-days to conduct fisheries activities. This FY 1978 deferral will permit further review by the Administration of the overall NOAA ship requirements for fiscal years 1979 and 1980.

Estimated Effects:

The proposed deferral will result in the delay in construction of a Class IV fisheries research vessel for a half year. This will delay the estimated delivery date from February 1979 to August 1979. During the period construction is delayed, resource surveys in the Northwest Atlantic will continue to be conducted through existing NOAA and charter vessels and there should be no adverse impact on fisheries activities.

1/ This account was the subject of a similar deferral during FY 1977.

Outlay Effect (estimated in millions of dollars)

Comparison with President's 1978 Budget:	
1. Budget outlay estimate for 1978	$607.1
2. Outlay savings, if any, included in the budget outlay estimate	-0-
Current Outlay Estimates for 1978:	
3. Without deferral	607.1
4. With deferral	605.1
5. Current outlay savings (line 3 minus line 4)	2.0
Outlay Savings for 1979	-2.0

Deferral No: D78-8

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Commerce	New budget authority (est.) (7 U.S.C. 612c): $12,984,035
Bureau: National Oceanic and Atmospheric Administration	Other budgetary resources: 1,689,838
Appropriation title & symbol: Promote and Develop Fishery Products and Research Pertaining to American Fisheries 1/ 13X5139	Total budgetary resources: 14,673,873
	Amount to be deferred: Part of year: $ ____ Entire year: 5,428,873
OMB identification code: 13-5139-0-2-403	/Legal authority (in addition to sec. 1013): [X] Antideficiency Act [ ] Other ____
Grant program: [ ] Yes [X] No	
Type of account or fund: [ ] Annual [ ] Multiple-year ____ (expiration date) [X] No-year	Type of budget authority: [ ] Appropriation [ ] Contract authority [X] Other 7 U.S.C. 612c

Justification:

An amount equal to 30% of the gross receipts from custom duties on fishery products is appropriated for fishery products resources research and assessment, and American fisheries resource management and development. These funds supplement funds appropriated to National Oceanic and Atmospheric Administration for the same purposes under the Operations, research, and facilities appropriation.

The amount being deferred, $5,428,873, represents the excess amount of receipts over the cost of currently planned program activities in FY 1978. Because no plans have been developed for use of these funds, they are requested for deferral at this time. The deferred funds are being reserved in accordance with the Antideficiency Act (31 U.S.C. 665). These funds could not be used effectively even if made available for obligation.

Estimated effects:

This deferral has no effect on the program as currently planned for FY 1978.

Outlay Effect:

There is no outlay effect of this deferral because the funds would not be used if made available.

1/ This account was the subject of a similar deferral during FY 1977.

Deferral No: D78-9

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Commerce	New budget authority (P.L. ____): $ ____
Bureau: National Oceanic and Atmospheric Administration	Other budgetary resources: 6,772,030
Appropriation title & symbol: Fisheries Loan Fund 1/ 137/04317	Total budgetary resources: 6,772,030
	Amount to be deferred: Part of year: $ ____ Entire year: 6,177,030
OMB identification code: 13-4317-0-3-403	/Legal authority (in addition to sec. 1013): [X] Antideficiency Act [ ] Other ____
Grant program: [ ] Yes [X] No	
Type of account or fund: [ ] Annual [X] Multiple-year September 30, 1980 (expiration date) [ ] No-year	Type of budget authority: [ ] Appropriation [ ] Contract authority [X] Other 16 U.S.C. 742c

Justification:

This fund was established pursuant to the Fish and Wildlife Act of 1956, as amended (16 U.S.C. 742c). Its purpose is to provide funds for loans to segments of the fishing industry unable to obtain commercial loans on reasonable terms for financing the cost of purchasing, constructing, equipping, maintaining, repairing or operating new or used fishing vessels or gear.

In 1965, the Act was amended to require the National Oceanic and Atmospheric Administration (NOAA) to pay interest to the Treasury on the difference between the available funds and the cash balance at the end of the year. The current program covers the 1978 interest liability of $575,000 and provides $20,000 for care and preservation of collateral throughout the year. Of the total budgetary resources in the fund, only these amounts are presently planned for expenditure in 1978 to support the estimated program requirements.

On February 20, 1973, the Administrator of NOAA declared a moratorium on accepting further loan applications effective March 1, 1973, due to a level of loans outstanding and loan applications pending which exceeded the Fund's capital. Additionally, the General Accounting Office concluded in a report issued February 22, 1973, that loans made from the Fisheries Loan Fund (1) allowed the continued use of inefficient vessels rather than improving vessels and equipment for more efficient and profitable fishing, and (2) maintained or added vessels to segments of the fishing industry which were considered to have excess, but not necessarily efficient harvesting capacity. GAO

1/ This account was the subject of a similar deferral during FY 1977.

recommended that the Secretary of Commerce develop criteria for evaluating vessel efficiency and priorities for directing these program funds.

The Department has determined that legislative clarification of the Act is needed to establish criteria for directing the Fund. Draft legislation is being prepared. This reserve is in accordance with the Antifeficiency Act (31 U.S.C. 665). The funds could not be used effectively until there is clarification of legislative intent.

Estimated Effects:

Under the existing laws and regulations the proposed deferral has no effect on the Fisheries Loan Fund activities as planned for FY 1978.

Outlay Effect:

No outlay effect results from this deferral action.

Deferral No: D78-10

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Commerce	New budget authority (P.L.) $
Bureau National Oceanic and Atmospheric Administration	Other budgetary resources 908,626
Appropriation title & symbol	Total budgetary resources 908,626
Fishermen's Guaranty Fund 1/ 13x4318	Amount to be deferred: Part of year $ Entire year 715,926
OMB identification code: 13-4318-0-3-403	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program ☐ Yes ☒ No	☐ Other
Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year	Type of budget authority: [x] Appropriation ☐ Contract authority [x] Other 82 Stat. 729

Justification:

The Fishermen's Protective Act of 1967, as amended, provides compensation of vessel owners and crews for financial losses resulting from the seizure of United States fishing vessels by foreign governments on the high seas or on the basis of foreign rights or claims to territorial waters not recognized by the United States. Capital for this fund beginning in FY 1978 is derived from fees paid by vessel owners at rates established by the Secretary of Commerce.

The current program will finance the administrative expenses of this fund and payment of all anticipated claims leaving $715,926 that can be deferred to cover any future seizures and subsequent claims. This reserve is in accordance with the Antideficiency Act. These funds could not be used even if made available for obligation.

Estimated Effects:

Deferral of these funds will have no effect on the Fishermen's Guaranty Fund program as currently planned for FY 1978.

Outlay Effect:

There is no outlay effect of this deferral because the funds would not be used if mad available.

1/ This account was the subject of a similar deferral during FY 1977.

Deferral No: D78-11

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Defense - Military	New budget authority (P.L. 95-101) $ 3,092,060,000
Bureau	Other budgetary resources 1,909,726,887
Appropriation title & symbol See Coverage section below	Total budgetary resources 5,001,786,887
	Amount to be deferred: Part of year $ 438,438,904 Entire year
OMB identification code: See Coverage section below	Legal authority (in addition to sec. 1013). [X] Antideficiency Act [ ] Other
Grant program [ ] Yes [X] No	
Type of account or fund: [X] Annual 1/ [ ] Multiple-year (expiration date) [X] No-year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other

Coverage 2/	Appropriation Symbol	OMB Identification code	Deferred
Military Construction, Army	21X2050	21-2050-0-1-051	$160,056,000
Military Construction, Navy	17X1205	17-1205-0-1-051	25,346,904
Military Construction, Air Force	57X3300	57-3300-0-1-051	57,543,000
Military Construction, Defense Agencies	97X0500	97-0500-0-1-051	60,787,000
Military Construction, Army National Guard	17X2085	17-2085-0-1-051	44,377,000
Military Construction, Air National Guard	57X3830	57-3830-0-1-051	37,300,000
Military Construction, Army Reserve	21X2086	21-2086-0-1-051	41,390,000
Military Construction, Naval Reserve	17X1235	17-1235-0-1-051	11,639,000
Military Construction, Air Force Reserve	57X3730	57-3730-0-1-051	-0-
Family Housing, Defense	97X0700	97-0701-0-1-051	-0-
Family Housing, Defense	9780700	97-0701-0-1-051	-0-
			$438,438,904

Justification

The above amounts in the listed no-year appropriations are currently deferred under provisions of the Antideficiency Act (31 U.S.C. 665) which authorizes the establishment of reserves for contingencies.

1/ None of these funds are deferred.
2/ These accounts were the subject of a similar deferral during FY 1977.

Due to the long period of time required to construct facilities, the Congress makes appropriations for this purpose available until expended. The above funds are deferred due to administrative delays, such as project designs not being completed and incomplete coordination of projects with either other Federal agencies or local government agencies. Funds will be apportioned for individual projects throughout the year upon completion of project design and/or coordination.

Estimated Effects

These deferrals have no programmatic or budgetary effect because the funds could not be obligated at this time, even if they were made available.

Outlay Effect

There is no outlay effect resulting from this deferral since the funds could not be used if made available.

Deferral No: D78-12

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Defense - Civil	New budget authority: $ 840,000
Bureau:	16 U.S.C. 670f(a)
Appropriation title & symbol: See Coverage section below	Other budgetary resources: 458,399
	Total budgetary resources: 1,298,399
	Amount to be deferred: Part of year: $ ____
	Entire year: 458,399
OMB identification code: 97-9922-0-2-303	Legal authority (in addition to sec. 1013): [x] Antideficiency Act
Grant program: [ ] Yes [x] No	[ ] Other ____
Type of account or fund: [ ] Annual	Type of budget authority: [x] Appropriation
[ ] Multiple-year ____ (expiration date)	[ ] Contract authority
[x] No-year	[ ] Other ____

Coverage 1/	Appropriation Symbol	Deferral
Wildlife Conservation, etc., Military Reservations, Army	21X5095	$325,447
Wildlife Conservation, etc., Military Reservations, Navy	17X5095	124,000
Wildlife Conservation, etc., Military Reservations, Air Force	57X5095	8,952
		$458,399

Justification

These are permanent appropriations. The budgetary resources consist of anticipated receipts and unobligated balances generated from hunting and fishing fees collected on military reservations, pursuant to 16 U.S.C. 670. They may be used only in accordance with the purpose of the law—to carry out a program of natural resource conservation.

Since apportionments have been made for all known program requirements, prudent financial management requires the deferral of the balance of the funds, which could not be used effectively during the current year even if made available for obligation. These funds are being deferred under the provisions of the Antideficiency Act (31 U.S.C. 665). Full apportionment is not requested by the Services because (1) installations may be accumulating funds over a period of time to fund a major project, and (2) there is a seasonal relationship between the collection of fees and their subsequent expenditure. Most of the fees are collected during the winter and spring months, while most of the program work is performed during the summer and fall months. This necessitates that funds collected in a prior year be deferred in order to be available to finance the program during the summer and fall months. Additional amounts will be apportioned if program requirements are identified.

1/ These accounts were the subject of a similar deferral during FY 1977.

ESTIMATED EFFECTS

These deferrals have no programmatic or budgetary effect because the funds could not be obligated if made available.

OUTLAY EFFECT

There is no outlay effect of this deferral because the funds could not be used if made available.

Deferral No: D78-13

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Health, Education, & Welfare	New budget authority (P.L. ____) $ ____
Bureau: Office of Education	Other budgetary resources 280,780,098
Appropriation title & symbol: Higher Education 1/ 75X0293	Total budgetary resources 280,780,098
	Amount to be deferred: Part of year $ ____ Entire year 3,740,098
OMB identification code: 75-0293-0-1-502	/Legal authority (in addition to sec. 1013): [x] Antideficiency Act [ ] Other ____
Grant program [ ] Yes [x] No	
Type of account or fund: [ ] Annual [ ] Multiple-year ____ (expiration date) [x] No-year	Type of budget authority: [x] Appropriation [ ] Contract authority [ ] Other ____

JUSTIFICATION

The amount shown as deferred results from adjustments of prior year obligations of graduate facility construction grants. As projects are completed the estimated obligations are adjusted to reflect actual experience. No new funds have been appropriated for this program since 1969, and there are no program plans to utilize the funds. It is possible that such funds may be needed to cover obligation adjustments.

ESTIMATED EFFECTS

This action has no program effect, since it includes only funds that were recovered in prior years and not needed for current funding.

OUTLAY EFFECTS

There is no outlay effect of this deferral because the funds would not be used if made available.

1/ This account was the subject of a similar deferral during FY 1977.

Deferral No: D78-14

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Health, Education and Welfare	New budget authority (P.L. ____) $ ____
Bureau: Social Security Administration	Other budgetary resources 21,974,707
Appropriation title & symbol: Limitation on Construction 1/ 75X8705	Total budgetary resources 21,974,707
	Amount to be deferred: Part of year $ ____ Entire year 13,865,200
OMB identification code: 20-8006-0-7-601	/Legal authority (in addition to sec. 1013): [x] Antideficiency Act [ ] Other ____
Grant program [ ] Yes [x] No	
Type of account or fund: [ ] Annual [ ] Multiple-year ____ (expiration date) [x] No-year	Type of budget authority: [x] Appropriation [ ] Contract authority [ ] Other ____

Justification:

Funds provided under the Limitation on Construction of the Social Security Administration (SSA) remain available until expended in recognition of the long lead time between the provision of funds and their use in carrying out authorized construction projects. A total of $13,865,200 is to be deferred for FY 1978. The amounts involved fall into two categories as discussed below.

District Office Projects

A balance of $19,100,000 remains from funds appropriated since 1965 for district office construction projects. Of this amount, $5,750,000 is planned for obligation in FY 1978 and $13,350,000 is being deferred for obligation in subsequent years.

SSA has developed, with GSA and HEW, a new program for construction of district offices which will shorten the time required to construct by using pre-designed buildings. GSA has almost completed the prototype designs and site selection activities will begin for five offices in 1978. SSA will obligate about $750,000 in 1978 for these offices. The remaining 1978 funds will be used to expand previously constructed district offices. The deferred funds will be needed in subsequent years to construct the five offices started in 1978, complete expansion of offices, and select sites and construct additional offices.

1/ This account was the subject of a similar deferral during FY 1977.

Deferral No: D78-15

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of the Interior	New budget authority (P.L. 95-74) $45,000,000 1/
Bureau: Bureau of Land Management	Other budgetary resources 26,400,000
Appropriation title & symbol: 14X5136 Oregon and California Grant Lands 2/	Total budgetary resources 71,400,000
	Amount to be deferred: Part of year $; Entire year 31,200,000
OMB identification code: 14-5136-0-2-302	Legal authority (in addition to sec. 1013): [x] Antideficiency Act; [ ] Other
Grant program: [ ] Yes [x] No	
Type of account or fund: [ ] Annual; [ ] Multiple-year (expiration date); [x] No-year	Type of budget authority: [ ] Appropriation; [ ] Contract authority; [x] Other Appropriated Receipts

Justification:

The Interior and Related Agencies Appropriation Act for 1978 includes an indefinite no-year appropriation equivalent to 25 percent of timber sale receipts from revested Oregon and California Railroad grant lands. The appropriated receipts provide for management, development, and protection of Federal Oregon and California grant lands including the construction and maintenance of roads. because the appropriation is based on receipts collected in the same fiscal period and the receipts are based on the timber harvested, the total amount which will be available for obligation can only be estimated. Not only may actual receipts vary from estimates, but receipts for the last two months of the fiscal period are not known in time to make programmatic adjustments to offset a possible shortfall between estimated and actual amounts. Deferral is planned to cushion fluctuating receipt levels. This deferral is taken pursuant to the Antideficiency Act (31 U.S.C. 665).

Receipts for FY 1977 are now estimated at $220 million with an estimated unobligated balance of $26,400,000 carried forward into FY 1978. New budget authority available in 1978 under terms of the appropriation is estimated to equal $45,000,000. Total resources for this program equal $71,400,000. The FY 1978 obligation program of $40,200,000 is consistent with the FY 1978 President's Budget and results in a deferral of $31,200,000.

1/ Estimated. The appropriation is for "an amount equivalent to 25 percent of the aggregate of all receipts during the current fiscal year from the revested Oregon and California Railroad grant lands."

2/ This account was the subject of a similar deferral during FY 1977.

Funds for Headquarters Construction

In 1977, the Congress approved the use of $2.1 million previously authorized for district office construction for use in the headquarters construction activity. This amount was to cover General Services Administration (GSA) project management costs through completion in 1979 of the two headquarters buildings--the computer building in Woodlawn and the Metro-West building in downtown Baltimore. These buildings are being constructed under the purchase contract method, but purchase contract funds do not cover project management. Normally such costs are paid from GSA's Federal Buildings Fund and recovered by GSA through the Standard Level User Charges (SLUC). Since the Congress has indicated that SSA should pay only actual costs--not SLUC, SSA is billed directly for these charges. In FY 1978, $606,800 will be obligated. The $515,200 deferred will be obligated in FY 1979 as construction of the buildings continues.

Estimated Effects:

The funds intended to be apportioned for obligation in FY 1978 will permit SSA to carry out its authorized construction program in an orderly manner. No currently planned construction would be delayed by this deferral.

Outlay Effect:

There is no outlay effect of this deferral because the funds could not be used if made available.

D78-15

Estimated Effects:

There will be no programmatic impact in FY 1978.

Outlay Effect:

There is no outlay effect of this deferral.

Deferral No: D78-16

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of the Interior	New budget authority (16 USC 460L; P.L. 95-74) $630,000,000
Bureau Bureau of Outdoor Recreation	Other budgetary resources 126,382,000
Appropriation title & symbol: Land and Water Conservation Fund 1/ 14X5005	Total budgetary resources 756,382,000
	Amount to be deferred: Part of year $ ____
	Entire year ~~30,000,000~~
OMB identification code: 14-5005-0-2-303	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program [ ] Yes [X] No	[ ] Other ____
Type of account or fund: [X] Annual (The deferred funds have a one year availability)	Type of budget authority: [X] Appropriation
[ ] Multiple-year ____ (expiration date)	[X] Contract authority
[X] No-year	[ ] Other ____

Justification: Under the law (16 USC 460L (10a)), $30 million of contract authority becomes available each fiscal year to the Land and Water Conservation Fund in addition to the $600 million appropriation enacted for FY 1978. The authority is made available by the Congress for use specifically as an anti-escalation measure in purchasing authorized Federal recreation land (P.L. 90-401; Senate Report 90-1071, to accompany S.1401). This authority was last used in 1969 and 1970. Thus, the contract authority has lapsed in fiscal years 1971-1977. The funds will be utilized in the future, as in the past, on a special case basis for emergency situations consistent with our understanding of congressional intent.

In accordance with provisions of the Antideficiency Act (31 USC 665), the $30 million has been deferred. This contract authority lapses at the end of each fiscal year in which it is not used. An equal amount becomes available at the beginning of the next fiscal year.

The other funds in this account are the FY 1978 appropriation and estimated prior-year balances of direct appropriations that have been made available for obligation.

Estimated Effects:

This reserve for contingencies has no fiscal, economic or budgetary effect in the current year. The funds would be made available and obligated only in unforeseeable circumstances.

1/ This account was the subject of a similar deferral during FY 1977.

D78-16

Outlay Effect:

There is no outlay effect of this deferral because the funds would not be used if made available.

Deferral No: D78-17

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of the Interior	New budget authority (P.L.) $
Bureau Geological Survey	Other budgetary resources (est.) 34,000
Appropriation title & symbol Payments from Proceeds, Sale of Water, Mineral Leasing Act of 1920, Sec. 40(d) 1/ 14X5662	Total budgetary resources 34,000 Amount to be deferred: Part of year $ Entire year 34,000
OMB identification code: 14-5662-0-2-301	1/Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other
Grant program ☐ Yes ☒ No	
Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year	Type of budget authority: ☐ Appropriation ☐ Contract authority ☒ Other permanent, indefinite, special

Justification

Section 40(d) of the Mineral Leasing Act of 1920 [30 U.S.C. 229(a)] provides that when lessees or operators drilling for oil or gas on public lands strike water, water wells may be developed by the Department from the proceeds from sale of water from existing wells. Receipts have been accruing to this permanent account at the rate of about $1,500 per year. At the start of fiscal year 1965, the account had an unobligated balance of $16,000. It is estimated that by the start of fiscal year 1978 the unobligated balance will be $34,000. None of these receipts have been obligated over the past ten years and none are planned for obligation in fiscal year 1978 because the total available is too small to be put to practical use for the purpose designated by law. Deferral is planned because funds could not be used effectively during the current period even if made available for obligation. This reserve action is taken pursuant to the Antideficiency Act [31 U.S.C. 665 (c)].

Estimated Effects

There will be no programmatic or outlay impact in fiscal year 1978 since the receipts will continue to accrue but will remain unobligated until such time as an amount is available which can be used for effective purposes.

Outlay Effect

There is no outlay effect of this deferral because the funds would not be used if made available.

1/ This account was the subject of a similar deferral during FY 1977.

Deferral No: D78-18

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of the Interior	New budget authority (P.L. ____): $ ____
Bureau: Bureau of Mines	Other budgetary resources: 3,699,967
Appropriation title & symbol: Drainage of Anthracite Mines 1/ 14X0956	Total budgetary resources: 3,699,967
	Amount to be deferred: Part of year: $ ____ Entire year: 3,499,967
OMB identification code: 14-9911-0-1-306	1/Legal authority (in addition to sec. 1013): ☐ Antideficiency Act ☐ Matching grant provision of ☒ Other P.L. 84-219 (69 Stat 460)
Grant program ☒ Yes ☐ No	
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Justification: Funds totaling $200,000 have been apportioned for this account to match funds anticipated to be made available by the Commonwealth of Pennsylvania for water monitoring stations and for sealing and other public health and safety projects. The remaining unobligated balance is being deferred because the Commonwealth of Pennsylvania is not expected to provide further matched funding during the year.

Estimated Effects: No FY 78 program impact will result from this deferral. A change in the matching provision of the original legislation would be required if the Congress desired to make available the funds currently being deferred. These funds are anticipated to be deferred through September 30, 1978.

Outlay Effect: There is no outlay effect of this deferral because the funds could not be used if made available.

1/ This account was the subject of a similar deferral during FY 1977.

Deferral No: D78-19

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of the Interior	New budget authority (P.L. 95-74): $ 110,444,000
Bureau: Office of Territorial Affairs	Other budgetary resources: 24,000,000
Appropriation title & symbol: Trust Territory of the Pacific Islands 14X0414	Total budgetary resources: 134,444,000
	Amount to be deferred: Part of year: $ 12,000,000 Entire year: ____
OMB identification code: 14-0414-0-1-806	1/Legal authority (in addition to sec. 1013): ☐ Antideficiency Act ☐ Other ____
Grant program ☒ Yes ☐ No	
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Justification: The FY 1978 Department of the Interior appropriation act provided $12,000,000 in construction funds for an airport in the Kosrae District of the Trust Territory of the Pacific Islands. As no transportation needs survey has been done for the Kosrae District, the Administration is not convinced that the $17,000,000 airport that this appropriation would initiate is necessary or cost effective in meeting the needs of this District (with a population of 4,000). The Office of Management and Budget has requested the Department of the Interior to evaluate the District's transportation needs and to propose alternative airport designs to meet those needs at reduced costs, if such reductions are feasible and cost effective. Until the evaluation is completed, the $12,000,000 will be deferred.

Estimated Effects: This deferral will delay the advertising of the airport construction contract for a period of three to six months.

Outlay Effect: If the full $17,000,000 airport is funded and constructed an estimate of $3,000,000 in outlays would be shifted from 1978 to 1979 as a result of this deferral. Outlays would be reduced by an undetermined additional amount if a lower cost facility is ultimately chosen.

Deferral No: D78-40

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Interstate Commerce Commission	New budget authority (P.L. ____): $ ____
Bureau:	Other budgetary resources: 14,610,000
Appropriation title & symbol: Directed Rail Service 1/ 30X0103	Total budgetary resources: 14,610,000
	Amount to be deferred: Part of year: $ ____
	Entire year: 13,700,000
CMB identification code: 30-0103-0-1-404	Legal authority (in addition to sec. 1013): [x] Antideficiency Act
Grant program: ☐ Yes ☒ No	☐ Other ____
Type of account or fund: ☐ Annual	Type of budget authority: [x] Appropriation
☐ Multiple-year ____ (expiration date)	☐ Contract authority
[x] No-year	☐ Other ____

Justification:

The directed rail service program provides subsidy funds to maintain rail service for up to eight months over the lines of any carrier not able to provide service due to bankruptcy or other reasons. The funds to be deferred would be used for continuation of Rock Island Rail Service (or other railroads). Subsidy funds are payable 90 days following completion of the service; therefore, the funds are not expected to be needed at this time since the Rock Island remains operational. (Section 1 (16)(b) of the Interstate Commerce Act.)

Estimated Effects:

There will be no programmatic, fiscal, budgetary or economic impact since the budget authority may only be utilized at the direction of the Commission when rail carriers discontinue service. No such discontinuations are anticipated at this time, but should the need arise, there would be a lead time of 11 months prior to required outlay of these funds. This budget authority was sought on a contingency basis to allow the Commission to enter into subsidy obligations when and if necessary.

Outlay Effect:

There is no outlay effect of this deferral because the funds are not expected to be needed.

1/ This account was the subject of a similar deferral during FY 1977.

Deferral No: D78-21

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Transportation	New budget authority (P.L. 95-85): $236,000,000
Bureau: U.S. Coast Guard	Other budgetary resources: 33,435,000
Appropriation title & symbol 1/: Acquisition, Construction, and Improvements 698/00240	Total budgetary resources: 269,435,000
	Amount to be deferred: Part of year: $ ____
	Entire year: 13,031,000
CMB identification code: 69-0240-0-1-406	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program: ☐ Yes ☒ No	☐ Other ____
Type of account or fund: ☐ Annual	Type of budget authority: [X] Appropriation
[X] Multiple-year September 30, 1980 (expiration date)	☐ Contract authority
☐ No-year	☐ Other ____

Justification. Funds totaling $13.0 million are being deferred in order to provide for completion, outfitting, and furnishing in future years of projects started in 1978. Included in this amount is $8 million for the Puget Sound, Vessel Traffic Service improvement project which is being deferred because of a requirement for prior agreement by the United States and Canada on the project's system configuration. This agreement has not yet been accomplished. The deferral will permit full development of system specifications while allowing sufficient time for contract award subsequent to the joint agreement. Also included is $3.1M for follow-on work related to the Medium Endurance Cutter replacement program.

Estimated Effects. The deferral will have no significant programmatic, fiscal or economic impact.

Outlay Effect

There is no outlay effect of this deferral since the funds could not be efficiently used if made available.

1/ This account was the subject of a deferral during FY 1978.

D78-41

2

It is now estimated that the 1978 beginning-of-year unobligated balance for this account, plus anticipated recoveries and reimbursements from other agencies, will amount to $3,756,000, or $1,058,000 more than the sum estimated in the 1978 Budget. The additional unobligated balances were realized primarily from program reductions in India and added recovery of prior year obligations. Other resource adjustments will further reduce requirements in 1978 by $95,000, resulting in a total program of $9,660,000. Since total availabilities of $10,813,000 in this account for 1978 exceed program requirements by $1,153,000, that amount has been deferred for the entire year. These funds will be available for use in 1979, reducing the need for new appropriations in 1979 accordingly.

These funds are being reserved in accordance with the Antideficiency Act (31 U.S.C. 665).

Estimated Effects

None. The amount deferred could not be obligated before fiscal year 1979.

Outlay Effect

There is no outlay effect of this deferral, because the funds would not be obligated if made available.

Deferral No: D78-23

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Transportation	New budget authority (P.L. ____): $ ____
Bureau: Federal Aviation Administration	Other budgetary resources: 134,293
Appropriation title & symbol: Civil Supersonic Aircraft Development Termination, 69X0106 1/	Total budgetary resources: 134,293
Civil Supersonic Aircraft Development, 69X1358 1/	Amount to be deferred: Part of year: $ ____
	Entire year: 134,293
OMB identification code: 69-0106-0-1-405	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act
Grant program: ☐ Yes ☒ No	☐ Other ____
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Coverage	Total Budgetary Resources	Amount Deferred
Civil Supersonic Aircraft Development Termination	$80,344	$80,344
Civil Supersonic Aircraft Development	53,949	53,949
Total	$134,293	$134,293

Justification

This account finances the termination of the supersonic transport development program. The total cost of settlement of contractor claims and closeouts, airline refunds, completion of specifically designated technology programs, and necessary governmental administrative costs incidental to these activities is included. These funds were appropriated in the Department of Transportation and Related Agencies Appropriation Acts of 1971 and 1972. Because of the difficulty in ending such a complex and massive undertaking, termination has taken a number of years. Settlement is being accomplished as quickly as possible consistent with the legitimate claims of the contractors and the protection of government interests.

Estimated Effects

This deferral action has no programmatic or budgetary effect.

Outlay Effect

There is no outlay effect of this deferral because the funds would not be used if made available.

1/ This account was the subject of a similar deferral during FY 1977.

Deferral No: D78-20

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of Justice	New budget authority (P.L. 95-86): $38,850,000
Bureau: Federal Prison System	Other budgetary resources: 58,992,330
Appropriation title & symbol: Building and Facilities 1/ 15X1003	Total budgetary resources: 97,842,330
	Amount to be deferred: Part of year: $; Entire year: 42,245,000
OMB identification code: 15-1003-0-1-753	Legal authority (in addition to sec. 1013): [X] Antideficiency Act; [ ] Other
Grant program: [ ] Yes [X] No	
Type of account or fund: [ ] Annual; [ ] Multiple-year (expiration date); [X] No-year	Type of budget authority: [X] Appropriation; [ ] Contract authority; [ ] Other

Justification

This appropriation finances planning, acquisition of sites, and construction of new penal and correctional facilities as well as construction, remodeling, and equipping of necessary buildings and facilities at existing penal and correctional institutions. Projects are undertaken to reduce overcrowding, close old and antiquated penitentiaries, and provide a safe and humane environment for staff and inmates. These funds were appropriated in the Department of State, Justice, Commerce, Judiciary and Related Agencies Appropriation Act of 1978 and previous years. Due to the time required for planning, site acquisition, design efforts, and selection of contractors, it is not possible to complete the construction, renovation, and rehabilitation associated with these projects during FY 1978. This deferral is consistent with the congressional intent to provide no-year funding for the total cost of these projects and is taken under provisions of the Antideficiency Act (31 U.S.C. 665).

Estimated Effects

The amount deferred could not be economically used, if made available, in fiscal year 1978, because of the planned and phased procurement, construction and installation cycle.

Outlay Effect

In FY 1978 there is no outlay effect of this deferral.

1/ This account was the subject of a deferral during FY 1977.

Estimated Effects:

This deferral action is consistent with normal operation for this program. The amount deferred could not be economically used if made available in FY 1978 because of the planned multi-year procurement, construction, and installation cycle.

Outlay Effect:

There is no outlay effect of this deferral because the funds could not be used if made available.

Deferral No: D78-22

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Transportation	New budget authority (P.L. 95-85) $ 5,500,000
Bureau Federal Aviation Administration	Other budgetary resources 14,130,944
Appropriation title & symbol Construction, Metropolitan Washington Airports 1/ 69x1333 697/91333 696/81333 698/01333	Total budgetary resources 19,630,944
	Amount to be deferred: Part of year $ ____ Entire year 1,010,000
CMB identification code: 69-1333-0-1-405	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other ____
Grant program ☐ Yes ☒ No	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____
Type of account or fund: ☐ Annual 696/81333 Sept. 30, 1978 2/ 697/91333 Sept. 30, 1979 698/01333 Sept. 30, 1980 ☒ Multiple-year ____ (expiration date) ☒ No-year 69x1333	

Justification:

This appropriation finances construction of major improvements and expansion of facilities at Washington National and Dulles International Airports. Projects are undertaken to insure capability of these airports to adequately, safely, and efficiently meet air travel needs of the public and to promote development of aviation. These funds were appropriated in the Department of Transportation and Related Agencies Appropriation Act of 1978 and previous years. Due to the time required for engineering studies, design efforts, and the selection of the engineering consulting firms, it is not possible to complete the construction effort associated with these projects during FY 1978. This deferral is consistent with the Congressional intent to provide multi-year funding for total costs of these projects and is taken under provisions of the Antideficiency Act (31 U.S.C. 665).

Estimated Effects:

The amount deferred could not be economically used, if made available, in fiscal year 1978, because of the planned multi-year procurement, construction, and installation cycle.

Outlay Effect:

There is no outlay effect of this deferral.

1/ The account was the subject of a deferral during FY 1977.
2/ None of these funds are deferred.

(In thousands of dollars)

Origin of contract authority	1974	1975	1976	TQ	1977	1978	Total
1973 Highway Act:							
Trust Fund	10,000	25,000	25,000				60,000
General Fund	10,000	10,000	10,000				30,000
1976 Highway Act:							
Trust Fund	---	---	---	6,250	25,000	25,000	56,250
TOTALS	20,000	35,000	35,000	6,250	25,000	25,000	146,250
Trust Fund	(10,000)	(25,000)	(25,000)	(6,250)	(25,000)	(25,000)	(116,250)
General Fund	(10,000)	(10,000)	(10,000)	---	---	---	(30,000)

In fiscal year 1976, $90,000,000, the full amount of contract authority available at that time, was apportioned for use and allocated to the States (with the exception of a $10 million DOT discretionary reserve).4/ However, as of September 30, 1977, it is estimated that the States will have obligated only $21,370,000 ($10,747,000 Trust Fund and $10,623,000 General Fund).

A deferral of $74,880,000 of contract authority is proposed for several reasons:

- State plans for fiscal year 1978 indicate that no more than $50,000,000 ($30,623,000 Trust Fund and $19,377,000 General Fund) will be obligated, falling short of the total amount available by $74,880,000 (Trust Fund). This $74,880,000 is clearly not needed at this time and should be deferred.

- The $50,000,000 obligation level is considered adequate for this program.

Estimated Effects:

This deferral will have no programmatic effect. Current plans indicate that the amount deferred would not be obligated by the States this fiscal year.

Outlay Effect:

There is no outlay effect of this deferral because the funds would not be expected to be used if made available.

4/ Some States may be unable to obligate, in a timely fashion, all funds allocated to them. Therefore, if DOT allocated the entire $90 million among the States, some of the funds might lapse. The DOT descretionary reserve was established to provide the balance of funds to those States which have made the most progress in obligating their allocated funds (and, thereby, reducing the risk of a funding lapse).

Deferral No: D78-24

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Transportation	New budget authority (P.L. 95-85) $ 209,000,000 Other budgetary resources 332,050,484 Total budgetary resources 541,050,484
Bureau Federal Aviation Administration	
Appropriation title & symbol Facilities and Equipment (Airport and Airway Trust Fund), FAA 1/ 69X8107 696/88107 697/98107 698/08107	Amount to be deferred: Part of year $ ____ Entire year 320,650,484
OMB identification code: 69-8107-0-7-405	Legal authority (in addition to sec. 1013): [x] Antideficiency Act [ ] Other ____
Grant program [ ] Yes [x] No	
Type of account or fund: [ ] Annual 696/88107 Sept.30, 1978 697/98107 Sept.30, 1979 [x] Multiple-year 698/08107 Sept.30, 1980 (expiration date) [x] No-year	Type of budget authority: 2/ [x] Appropriation [ ] Contract authority [ ] Other ____

Justification:

Funds from this account are used to procure specific Congressionally approved facilities and equipment for the expansion and modernization of the national airway system. Projects financed from this account include construction of buildings and purchase of equipment for new or improved air traffic control towers, automation of the en route airway control system, and expansion and improvement in the navigational and landing aid systems. These funds were appropriated in the Department of Transportation and Related Agencies Appropriation Acts of 1978 and prior years. The estimated total cost for each project is included in the budget submission and appropriation for the year in which it is requested. Because of the lengthy procurement and construction time for interrelated new facilities and complex equipment systems, it is not possible to obligate all funds necessary to complete each project in the year funds are appropriated. Therefore, it is necessary to apportion funds so that sufficient resources will be available in future periods to complete these projects. This deferral action is consistent with the Congressional intent to provide multi-year funding for the total costs of these projects and is taken under provisions of the Antideficiency Act (31 U.S.C. 665) which authorize the establishment of reserves for contingencies.

1/ This account was the subject of a similar deferral during FY 1977.
2/ None of these funds are deferred.

Outlay Effect:

There is no outlay effect of this deferral since the funds will be paid out in fiscal year 1978.

Deferral No: D78-25

D78-27

2

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Department of Transportation	New budget authority (P.L. 94-280) $ 25,000,000
Bureau Federal Highway Administration	Other budgetary resources 80,270,000
Appropriation title & symbol Trust Fund Share of Other Highway Programs 2/ (Great River Road) 69X8009	Total budgetary resources 105,270,000 1/
	Amount to be deferred: Part of year $ ____ Entire year 74,880,000
OMB identification code: 69-8009-0-7-404	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act
Grant program ☒ Yes ☐ No	☐ Other ____
Type of account or fund: ☐ Annual Sept. 30, 1978 $24,020,000 3/ Sept. 30, 1979 $25,000,000 ☒ Multiple-year ____ (expiration date) ☐ No-year Sept. 30, 1980 $31,250,000 Sept. 30, 1981 $25,000,000	Type of budget authority: ☐ Appropriation ☒ Contract authority ☐ Other ____

JUSTIFICATION

The National Scenic and Recreation Highway (Great River Road) was authorized by the Federal-Aid Highway Act of 1973 for the purpose of constructing a two-lane scenic highway in the ten States bordering the Mississippi River. The Great River Road spans over 2,000 miles. The contract authority provided for this program is liquidated through both the Highway Trust Fund and the General Fund. A total of $146,250,000 in contract authority has been made available through fiscal year 1978 for the program. Of this total, $90,000,000 was made available in the Federal-Aid Highway Act of 1973, and $56,250,000 was made available in the Federal-Aid Highway Act of 1976. The Highway Trust Fund Share of the $146,250,000 total is $116,250,000 ($74,880,000 of this amount to be deferred), with the balance of $30,000,000 constituting the General Fund Share. The following table displays the origin of the $146,250,000 in contract authority provided through 1978.

1/ This amount is the portion of "Trust Fund Share of Other Highway Programs" made available for the Great River Road. Total funds available to the "Trust Fund Share of Other Highway Programs" is $137,937,896.

2/ This account was the subject of a similar deferral during FY 1977. While each portion of contract authority is available for four years, the cash to liquidate the contract authority is available until expended.

3/ None of these funds are deferred.

Outlay Effect (Estimated in millions of dollars):

Comparison with President's FY 1978 Budget:

1. Budget outlay estimate for FY 1978	$6,813.9
2. Outlay savings, if any, included in the budget outlay estimate	-0-
Current Outlay Estimates for FY 1978:	
3. Without deferral	46.0 3/
4. With deferral	10.6
5. Current outlay savings (line 3 - line 4)	+35.4
Outlay savings for FY 1979	-17.7
Outlay savings for FY 1980	-17.7

3/ Does not include outlays from the regular 1978 general revenue sharing appropriation which had not been enacted at the time this report was prepared.

Deferral No: D78-26

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of the Treasury	New budget authority (P.L. _____): $ _____
Bureau: Office of the Secretary	Other budgetary resources: 180,311,000
Appropriation title & symbol: Antirecession Financial Assistance Fund 1/ 207/80108	Total budgetary resources: 180,311,000
	Amount to be deferred: Part of year: $ 8,184,000
	Entire year: _____
OMB identification code: 20-0108-0-1-852	Legal authority (in addition to sec. 1013): [x] Antideficiency Act
Grant program: [x] Yes [ ] No	[x] Other P.L. 94-369, P.L. 95-30
Type of account or fund: [ ] Annual	Type of budget authority: [x] Appropriation
[x] Multiple-year September 30, 1978 (expiration date)	[ ] Contract authority
[ ] No-year	[ ] Other _____

Justification:

This deferral represents that remaining portion of the transition quarter and FY 1977 appropriation which the Secretary of the Treasury must hold in reserve to meet valid claims from State and local governments that past antirecession financial assistance payments to them were too small. Because the total amount appropriated for all governments is fixed, the alternative to such a reserve is recurring recomputations of entitlements of 22,930 governments for prior entitlement periods. Accordingly, the Office of Revenue Sharing has withheld from obligation an amount equal to one-half of one percent of the amounts appropriated for the transition quarter and FY 1977.

This cumulative unobligated reserve, totaling $8.2 million, is available to the Secretary of the Treasury to satisfy legitimate claims against the fund for prior entitlement periods. The unobligated amount retained in the fund will be reduced whenever the Secretary determines that a lesser amount is adequate to meet foreseeable liabilities against the fund. This reduction will be made by paying the additional amount to recipients as part of a regular distribution of other funds provided for this program.

Estimated Effect:

This action will postpone distribution of the amount of the reserve until necessary adjustments and corrections have been identified. It will also avoid substantial confusion and complexities in the administration of the program. The entire amount of this reserve is expected to be paid out before the end of fiscal 1978.

1/ This account was the subject of a similar deferral during FY 1977.

Deferral No: D78-29

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of the Treasury	New budget authority (P.L. _____): $ _____
Bureau: Bureau of the Mint	Other budgetary resources: 5,729,883
Appropriation title & symbol: Construction of Mint Facilities 20X1617	Total budgetary resources: 5,729,883
	Amount to be deferred: Part of year: $ _____
	Entire year: 5,729,883
OMB identification code: 20-1617-0-1-803	Legal authority (in addition to sec. 1013): [ ] Antideficiency Act
Grant program: [ ] Yes [x] No	[ ] Other _____
Type of account or fund: [ ] Annual	Type of budget authority: [x] Appropriation
[ ] Multiple-year _____ (expiration date)	[ ] Contract authority
[x] No-year	[ ] Other _____

Justification:

This appropriation provides for construction of buildings and acquisition of furnishings and equipment for new mint facilities. Currently, construction of new mint facilities is being delayed until the proposed changes to the U.S. coinage system are resolved, clarifying the need for a new mint, and the authorizing legislation to construct new mint facilities is enacted. The Bureau of the Mint has instructed the General Services Administration to defer any construction expenditures until these issues are resolved.

Estimated Effects:

This action will delay the construction program pending authorization to construct a new mint.

Outlay Effect: (estimated in millions of dollars)

Comparison with President's 1978 Budget:	
1. Budget outlay estimate for 1978	.05
2. Outlay savings, if any, included in the budget outlay estimate	0
Current outlay estimate for 1978	
3. Without deferral	.05
4. With deferral	0
5. Current outlay savings (line 3-line 4)	.05 1/
Outlay savings for 1979	0

1/ These outlays will be made once the issues delaying construction are resolved. Therefore, there are no permanent outlay savings related to this deferral.

Deferral No: D78-27

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of the Treasury	New budget authority (P.L. _____): $ _____
Bureau: Office of the Secretary	Other budgetary resources: 45,996,000
Appropriation title & symbol: State and Local Government Fiscal Assistance Trust Fund 1/ 2/ — 20X8111	Total budgetary resources: 45,996,000
	Amount to be deferred: Part of year: $ 10,550,000
	Entire year: 35,446,000
OMB identification code: 20-8111-0-7-851	Legal authority (in addition to sec. 1013): [x] Antideficiency Act
Grant program: [x] Yes [ ] No	[x] Other P.L. 92-512, P.L. 94-488 (Section 6)
Type of account or fund: [ ] Annual; [ ] Multiple-year _____ (expiration date); [x] No-year	Type of budget authority: [x] Appropriation; [ ] Contract authority; [ ] Other _____

Justification:

The Secretary of the Treasury must hold in reserve an amount to meet valid claims from State and local governments that past general revenue sharing payments to them were too small. Because the total amount appropriated for all governments is fixed, the alternative to such a reserve is recurring recomputations of entitlements of 39,170 governments for prior entitlement periods. Accordingly, the Office of Revenue Sharing withheld from obligation an amount equal to one-half of one percent of the amounts appropriated for each entitlement period through FY 1975. In addition, one-half of one percent of the $4,991 million appropriated for general revenue sharing in the Economic Stimulus Appropriations Act, 1977 (Public Law 95-29) was also withheld from obligation.

This cumulative unobligated reserve is available to the Secretary of the Treasury to satisfy legitimate claims against the Trust Fund for prior entitlement periods. The unobligated amount of $46 million retained in the Trust Fund will be reduced whenever the Secretary determines the amount is adequate to meet foreseeable liabilities against the Trust Funds. The reduction will be made by paying the additional amount to recipients as part of a regular distribution of other funds provided for this program.

Estimated Effect:

This action will postpone distribution of the amount of the reserve until necessary adjustments and corrections have been identified. It will also avoid substantial confusion and complexities in the administration of the program.

1/ This account is the subject of another deferral, D78-28.
2/ This account was the subject of a similar deferral during FY 1977.

Deferral No: D78-31

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Energy Research and Development Administration	New budget authority (P.L. 95-96 and 95-74): $5,107,933,000
Bureau:	Other budgetary resources: 1,935,840,000
Appropriation title & symbol: Operating Expenses 1/ 2/ — 89 X 0100 (Plenum Fill Experiment)	Total budgetary resources: 7,043,773,000
	Amount to be deferred: Part of year: $ 1,500,000
	Entire year:
OMB identification code: 89-0100-0-1-999	Legal authority (in addition to sec. 1013): [ ] Antideficiency Act
Grant program: [ ] Yes [x] No	[ ] Other _____
Type of account or fund: [ ] Annual; [ ] Multiple-year _____ (expiration date); [x] No-year	Type of budget authority: [x] Appropriation; [ ] Contract authority; [ ] Other _____

Justification

It has been determined that the Plenum Fill project, an experimental fission reactor research facility, is not needed as part of the overall energy program. The deferred funds were provided for this experiment in prior years. The deferral is planned to be maintained while the desirability of future funding for related experiments is studied during the 1979 budget review process. Depending on the outcome of the review, the funds will either be proposed for reprogramming or rescission.

Estimated Effect

Since there has been no activity on this project since FY 1976, this deferral action has no effect on current program plans.

Outlay Effect

There is no outlay effect resulting from this deferral.

1/ This account is the subject of another deferral, D78-30.
2/ This account, although not this project, was the subject of deferrals during FY 1977.

Deferral No: D78-28

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Department of the Treasury	New budget authority (P.L. ____): $ ____
Bureau: Office of the Secretary	Other budgetary resources: 45,996,000
Appropriation title & symbol: State and Local Government Fiscal Assistance Trust Fund 1/ 2/ 20X8111	Total budgetary resources: 45,996,000
	Amount to be deferred: Part of year 3/: $ 391,000
	Entire year: ____
OMB identification code: 20-8111-0-7-851	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act P.L. 92-512, Sections 121 and ☒ Other 123; P.L. 94-488.
Grant program: ☒ Yes ☐ No	
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Justification:

The State and Local Government Fiscal Assistance Trust Fund is the vehicle for disbursement of general revenue sharing funds. Scheduled payments to State and local governments are made on a quarterly basis. This deferral represents payments which have been withheld from various governments involved in annexations or disincorporations and for reasons of noncompliance with the requirements of the State and Local Fiscal Assistance Act, as amended.

Estimated Effect:

The release of these funds is contingent upon adherence by the various governments to the compliance regulations, and determinations as to which higher level of government is eligible to receive those funds withheld because of annexations and disincorporations.

Outlay Effect:

There is no outlay effect of this deferral because the funds will be made available this fiscal year.

1/ This account is the subject of another deferral, D78-27.
2/ This account was the subject of a similar deferral during FY 1977.
3/ Outlays only. The outlays being deferred were obligated in fiscal year 1977 and, therefore, are not reflected in the total budgetary resources available for obligation in fiscal year 1978.

Deferral No: D78-33

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Energy Research and Development Admin.	New budget authority (P.L. 95-96 and 95-74): $ 1,692,819,000
Bureau:	Other budgetary resources: 65,960,000
Appropriation title & symbol: Plant and Capital Equipment 1/ 2/ 89 x 0103 (Fusion Material Test Facility)	Total budgetary resources: 1,758,779,000
	Amount to be deferred: Part of year: $ 7,500,000
	Entire year: ____
OMB identification code: 89-0103-0-1-999	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act ☐ Other ____
Grant program: ☐ Yes ☒ No	
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Justification

The amount deferred was appropriated in the Public Works for Water and Power Development and Energy Research Appropriation Act, 1978, for the Fusion Material Test Facility project. The Administration has not yet fully reviewed the role of this project in the context of the overall Fusion program nor the construction plans and cost estimates for this specific facility. Such a review is being conducted as part of the 1979 budget review process. The deferral is planned to be in effect until the review is completed.

Estimated effect

This deferral action is being taken to allow for normal program reviews which must be accomplished before funds are obligated for the facility. The deferral will have no adverse effect on current plans for the project.

Outlay effect

There is no outlay effect resulting from this deferral since it will be maintained for only a short period of time.

1/ This account is the subject of other deferrals, D78-32, D78-34, D78-35, and D78-36.
2/ This account, although not this project, was the subject of deferrals during FY 1977.

Deferral No: D78-30

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Energy Research and Development Administration	New budget authority (P.L. 95-96 and 95-74): $5,107,933,000
Bureau:	Other budgetary resources: 1,935,840,000
Appropriation title & symbol: Operating expenses 1/2/ 89 X 0100 (Gas Cooled Reactors)	Total budgetary resources: 7,043,773,000
	Amount to be deferred: Part of year: $ 15,000,000
	Entire year:
OMB identification code: 89-0100-0-1-999	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act
Grant program: ☐ Yes ☒ No	☐ Other
Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other

Justification

These funds are part of a larger amount appropriated in the Public Works for Water and Power Development and Energy Research Appropriation Act, 1978, for the Gas Cooled Reactor program. Since detailed program plans and financial arrangements with private sector participants in the Gas Cooled Reactor program have not yet been developed and coordinated, this budget authority, totaling $15,000,000, is deferred. This deferral will provide the time required to assure that these funds are utilized in an effective and efficient manner.

Estimated Effect

The planning and necessary administrative coordination is not expected to take more than a few weeks. This delay is not expected to affect the Gas Cooled Reactor program significantly.

Outlay Effect

No outlay effect is expected from this deferral, since it will be in effect for only a short time.

1/ This account is the subject of another deferral, D78-31.
2/ This account, although not this project, was the subject of deferrals during FY 1977.

Deferral No: D78-35

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Energy Research and Development Administration	New budget authority (P.L. 95-96 and 95-74): $1,692,819,000
Bureau:	Other budgetary resources: 65,960,000
Appropriation title & symbol: Plant and Capital Equipment 1/ 2/ 89 x 0103 (Intersecting Storage Ring Accelerator)	Total budgetary resources: 1,758,779,000
	Amount to be deferred: Part of year: $ 5,000,000
	Entire year:
OMB identification code: 89-0103-0-1-999	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act
Grant program: ☐ Yes ☒ No	☐ Other
Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other

Justification

The amount deferred was appropriated in the Public Works for Water and Power Development and Energy Research Appropriation Act, 1978, for the Intersecting Storage Ring Accelerator project. The Administration has not yet fully reviewed the role of this project in the context of the overall High Energy Physics program nor the construction plans and cost estimates for this specific facility. Such a review is being conducted as part of the 1979 budget review process. The deferral is planned to be in effect until the review is completed.

Estimated effect

This deferral action is being taken to allow for normal program reviews which must be accomplished before funds are obligated for the facility. The deferral will have no adverse effect on current plans for the project.

Outlay effect

There is no outlay effect resulting from this deferral since it will be maintained for only a short period of time.

1/ This account is the subject of other deferrals, D78-32, D78-33, D78-34, and D78-36.
2/ This account, although not this project, was the subject of deferrals during FY 1977.

Deferral No: D78-32

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Energy Research and Development Administration	New budget authority (P.L. 95-96 and 95-74) $1,692,819,000
Bureau	Other budgetary resources 65,960,000
Appropriation title & symbol Plant and Capital Equipment 1/ 2/ 89 x 0103 (Clean Boiler Fuel from Coal Project)	Total budgetary resources 1,758,779,000
	Amount to be deferred: Part of year $ ____ Entire year 46,660,000
OMB identification code: 89-0103-0-1-999	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act ☐ Other ____
Grant program ☐ Yes ☒ No	
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Justification

The amount deferred is made up of unobligated balances appropriated for 1977 and prior years for the Clean Boiler Fuel from Coal project (Coalcon). These balances are not required for obligation in FY 1978 due to technical difficulties which prevent further work on the project. These funds will be held in reserve pending a decision on reprogramming options. Funds not needed for reprogramming to other activities will be proposed for rescission in FY 1978.

Estimated Effect

There are no programmatic or budgetary effects resulting from the deferral. Funds are not now planned to be obligated because the project is undergoing a technical review.

Outlay Effect

Since technical difficulties with the project prevent the use of these funds, no outlay savings are attributable to this deferral action.

1/ This account is the subject of other deferrals, D78-33, D78-34, D78-35, and D78-36.

2/ This account was the subject of a similar deferral during FY 1977.

Deferral No: D78-37

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency General Services Administration	New budget authority (P.L. ____) $ ____
Bureau	Other budgetary resources 2,110,000
Appropriation title & symbol Rare Silver Dollar Program 1/ 47X0701	Total budgetary resources 2,110,000
	Amount to be deferred: Part of year $ 1,710,000 Entire year ____
OMB identification code: 47-0701-0-1-999	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other ____
Grant program ☐ Yes ☒ No	
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Justification

This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 655), which authorizes the establishment of reserves for contingencies. Funds were appropriated in 1972 and 1973, without fiscal year limitation, for operating costs for disposal of rare silver dollars. To date, roughly $60.4 million (gross receipts) of silver dollars have been sold, with approximately $26.5 million still available for sale. However, current sales procedures severely restrict the amount of remaining coins which may be sold under the existing appropriation.

The contingency of $1,710,000 reflects revised disposal plans suspending all coin sales until legislation is passed revising current sales methods. Sales using past procedures are no longer deemed economically feasible, and consideration is being given to the effects of alternative terms and conditions on future Government sales of the coins as well as on the coin market in general.

Estimated Effects

The deferral of funds for operating expenses will have no adverse effect on the silver dollar sales program since current sales procedures have limited the amount of marketable coins. New legislation has been proposed to provide revised sales methods.

1/ This account was the subject of a similar deferral during FY 1977.

Deferral No: D78-34

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Energy Research and Development Administration	New budget authority (P.L. 95-96 and 95-74) $1,692,819,000
Bureau	Other budgetary resources 65,960,000
Appropriation title & symbol Plant and Capital Equipment 1/ 2/ 89 x 0103 (Intense Neutron Source Facility)	Total budgetary resources 1,758,779,000 Amount to be deferred: Part of year $ 11,300,000 Entire year
OMB identification code: 89-0103-0-1-999	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act
Grant program ☐ Yes ☒ No	☐ Other
Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other

Justification

The Administration believes that project 76-5-b, 14 MEV Intense Neutron Source Facility, Los Alamos Scientific Laboratory, New Mexico, is not needed as part of its Magnetic Fusion Energy Program. The Administration's proposed FY 1978 authorization bill for the Energy Research and Development Administration (ERDA) includes a provision to eliminate the existing authorization for appropriations for this project. Pending final congressional action on the ERDA FY 1978 authorization bill, funds not required to maintain ongoing project activities will be deferred. The purpose for this deferral is to minimize the use of additional funds while the authorization bill is being considered.

Estimated effects

The project is currently in the architectural engineering phase. This deferral will have no effect on these activities. The effect of the deferral on total project costs and the project completion date cannot be determined pending resolution of project funding; the authorized funding is insufficient to complete the project and no funds have been appropriated for FY 1978.

Outlay effect

Outlay effects resulting from the deferral cannot now be gauged since they are dependent upon the time required for enactment of the FY 1978 ERDA Authorization Act.

1/ This account is the subject of other deferrals, D78-32, D78-33, D78-35, and D78-36.

2/ This account was the subject of a similar deferral during FY 1977.

Deferral No: D78-38

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency General Services Administration	New budget authority (P.L. _____) $ _____
Bureau Federal Preparedness Agency	Other budgetary resources 79,918
Appropriation title & symbol State and Local Preparedness 47X0618	Total budgetary resources 79,918 Amount to be deferred: Part of year $ 79,918 Entire year
OMB identification code: 47-0618-0-1-054	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act
Grant program ☐ Yes ☒ No	☐ Other
Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other

Justification

Funds were appropriated in 1964 and 1965, without fiscal year limitation, to assist state governments in developing programs for the management of their resources in time of emergency. The $79,918 remaining available for this purpose was to be spent on a contractual study of State preparedness. However, the President's reorganization study of the Government's preparedness capabilities and responsibilities will address State and Federal preparedness in a broader context than this study. In order to avoid unnecessary duplication, the $79,918 is being deferred until the reorganization study is completed. The need to use these funds for further State preparedness studies will be evaluated at that time.

Estimated Effects

This deferral has no significant programmatic or budgetary effect. The needed State preparedness information will either be developed by the reorganization study or obtained after the reorganization study is completed.

Deferral No: D78-36

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Energy Research and Development Administration	New budget authority (P.L. 95-96 and 95-74) $1,692,819,000
Bureau	Other budgetary resources 65,960,000
Appropriation title & symbol Plant and Capital Equipment 1/ 2/ 89 x 0103 (Molten Salt Breeder Reactor Project)	Total budgetary resources 1,758,779,000
	Amount to be deferred: Part of year $ 1,500,000 Entire year
OMB identification code: 89-0103-0-1-999	Legal authority (in addition to sec. 1013): ☐ Antideficiency Act ☐ Other
Grant program ☐ Yes ☒ No	
Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other

Justification:
The Administration believes that completion of the Molten Salt Breeder Reactor Project is not necessary for the overall energy program. The Administration's proposed FY 1978 authorization bill for the Energy Research and Development Administration (ERDA) includes a provision to eliminate the existing authorization for appropriations for this project. The funds previously appropriated for the project are deferred pending congressional action on the ERDA FY 1978 authorization bill.

Estimated Effect:
Since there has been no activity on this project since FY 1976, this deferral action has no effect on current program plans.

Outlay Effect:
There is no outlay effect resulting from this deferral action.

1/ This account is the subject of other deferrals, D78-32, D78-33, D78-34, and D78-35.
2/ This account, although not this project, was the subject of deferrals during FY 1977.

Deferral No: D78-39

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency Foreign Claims Settlement Commission	New budget authority (P.L.) $
Bureau	Other budgetary resources 11,188,000
Appropriation title & symbol Payment of Vietnam Prisoner of War Claims 1/ 79X0104	Total budgetary resources 11,188,000
	Amount to be deferred: Part of year $ Entire year 10,738,000
OMB identification code: 79-0104-0-1-152	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other
Grant program ☐ Yes ☒ No	
Type of account or fund: ☐ Annual ☐ Multiple-year (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other

Justification Public Law 91-289, approved June 24, 1970, authorizes the Foreign Claims Settlement Commission to adjudicate and certify for payment the claims of American military and civilian prisoners of war held during the Vietnam conflict, or their survivors. Before claims can be certified for payment by the Commission, the appropriate military services must determine the individual's POW status and, in the case of claims by the survivors of missing persons where evidence of captivity exists, it also must determine the date of death. Such determinations have been delayed pending the results of efforts to account for missing United States servicemen. On August 16, 1977, however, it was announced that status review of servicemen still listed as prisoners of war or missing in action would be resumed.

A total of $16,565,000 was appropriated during 1971, 1972, and 1973 for the Vietnam POW claims program to remain available until expended. The Commission now has certified $5,377,000 for the payment of claims. Of the $11,188,000 remaining available, $450,000--the amount estimated to be necessary to pay prisoner of war claims resulting from new status determinations anticipated in 1978--has been apportioned for 1978 and $10,738,000 has been reserved. This deferral of 1978 budgetary resources is necessary to achieve the most economical use of appropriations (31 U.S.C. 665(c)(1)) and to provide for contingencies after 1978 (31 U.S.C. 665(c)(2)).

Estimated Effects No savings result from the deferral, since claims cannot be adjudicated or certified for payment by the Commission until final status determinations are made by the military services.

Outlay Effect No effect on outlays results from this deferral action.

1/ This account was the subject of a similar deferral during FY 1977.

Outlay Effects (estimated in millions of dollars)
Comparison with President's 1978 Budget:

1. Budget outlay estimate for 1978.....0.2
2. Outlay savings, if any, included in budget outlay estimate..... -

Current outlay estimates for 1978:

3. Without deferral.....2.1
4. With deferral.....0.4
5. Current outlay savings (line 3 minus line 4).....1.7

Outlay savings for 1979.....-1.7

Deferral No: D78-41

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency U.S. Information Agency bureau	New budget authority (P.L. 95-86) $7,057,000 Other budgetary resources 3,756,000 Total budgetary resources 10,813,000
Appropriation title & symbol Salaries and Expenses 1/ (Special Foreign Currency Program) 67X0103	Amount to be deferred: Part of year $ ____ Entire year 1,153,000
OMB identification code: 67-0103-0-1-153 Grant program ☐ Yes ☒ No	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other ____
Type of account or fund: ☐ Annual ☐ Multiple-year ____ (expiration date) ☒ No-year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other ____

Justification

The United States Information Agency is authorized by the United States Information and Educational Exchange Act of 1948, as amended (22 U.S.C. 1431 et seq.), Reorganization Plan No. 8 of 1953, the Mutual Educational and Cultural Exchange Act of 1961 (22 U.S.C. 2451 et seq.), and Executive Order No. 11034 of June 25, 1962, as amended, to carry out international information activities abroad by the dissemination of information about the United States, its people, and its policies.

The Foreign Relations Authorization Act, Fiscal Year 1978 (P.L. 95-105, approved August 17, 1977) authorized to be appropriated for fiscal year 1978, $269,286,000 for "Salaries and expenses" and "Salaries and expenses (special foreign currency program)" for USIA. The Departments of State, Justice, and Commerce, the Judiciary, and Related Agencies Appropriation Act, 1978, (P.L. 95-86, approved August 2, 1977) appropriated $7,057,000 to remain available until expended, for the "Salaries and expenses (special foreign currency program)" account. The account is used for payment of USIA local program expenses in U.S.-owned foreign currencies in those countries where the Department of the Treasury determines that the supply of currencies is in excess of the normal requirements of the U.S. Government. In fiscal year 1978 the "excess" currency countries are: Burma, Guinea, India, Pakistan, and Egypt. It was estimated in the 1978 Budget that additional budgetary resources of $2,698,000 would be available for 1978 from prior year unobligated balances brought forward, recovery of prior year obligations, and anticipated reimbursements from other agencies. Thus, total obligations of $9,755,000 were planned for 1978 in the 1978 Budget.

1/ This account was the subject of a similar deferral during FY 1977.

Outlay Effects (estimated in millions of dollars)

Comparison with President's 1978 Budget:

1. Budget outlay estimate for 1978	0.1
2. Outlay savings, if any, included in budget outlay estimate	-

Current outlay estimates for 1978:

3. Without deferral	0.1
4. With deferral	-
5. Current outlay savings (line 3 minus line 4)	0.1

Outlay savings for 1979 0

Deferral No: D78-42

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

Agency: United States Railway Association Bureau:	New budget authority (P.L. 94-252): $425,000,000 Other budgetary resources: 435,000,000 Total budgetary resources: 860,000,000
Appropriation title & symbol: Payments for Purchase of Conrail Securities 1/ 98X0111	Amount to be deferred: Part of year: $ Entire year: 260,000,000
OMB identification code: 98-0111-0-1-404	Legal authority (in addition to sec. 1013): [x] Antideficiency Act [ ] Other
Grant program: [ ] Yes [x] No	
Type of account or fund: [ ] Annual [ ] Multiple-year (expiration date) [x] No-year	Type of budget authority: [x] Appropriation [ ] Contract authority [ ] Other

Justification:

Funds were appropriated in Public Law 94-252 to be used by the U.S. Railway Association to purchase securities of the Consolidated Rail Corporation (Conrail) pursuant to the Regional Rail Reorganization Act, as amended. Although appropriated, these funds are not required at this time to support the rehabilitation program and working capital needs of Conrail. The amount deferred is not expected to be needed during the current fiscal year. These funds are being reserved in accordance with the Antideficiency Act (31 U.S.C. 665).

Estimated Effects:

This deferral action has no effect on the program as currently planned in FY 1978.

Outlays Effects:

There is no outlay effect for this deferral since, under present projections, funds would not be used if made available.

1/ This account was the subject of a similar deferral during FY 1977.

Deferral No: D78-40

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

Agency: Interstate Commerce Commission	New budget authority (P.L. _____): $ _____
Bureau:	Other budgetary resources: 14,610,000
Appropriation title & symbol: Directed Rail Service 1/ 30X0103	Total budgetary resources: 14,610,000
	Amount to be deferred: Part of year: $ _____
	Entire year: 13,700,000
OMB identification code: 30-0103-0-1-404	Legal authority (in addition to sec. 1013): [x] Antideficiency Act
Grant program: ☐ Yes ☒ No	☐ Other _____
Type of account or fund: ☐ Annual ☐ Multiple-year _____ (expiration date) ☒ No-year	Type of budget authority: [x] Appropriation ☐ Contract authority ☐ Other _____

Justification:

The directed rail service program provides subsidy funds to maintain rail service for up to eight months over the lines of any carrier not able to provide service due to bankruptcy or other reasons. The funds to be deferred would be used for continuation of Rock Island Rail Service (or other railroads). Subsidy funds are payable 90 days following completion of the service; therefore, the funds are not expected to be needed at this time since the Rock Island remains operational. (Section 1 (16)(b) of the Interstate Commerce Act.)

Estimated Effects:

There will be no programmatic, fiscal, budgetary or economic impact since the budget authority may only be utilized at the direction of the Commission when rail carriers discontinue service. No such discontinuations are anticipated at this time, but should the need arise, there would be a lead time of 11 months prior to required outlay of these funds. This budget authority was sought on a contingency basis to allow the Commission to enter into subsidy obligations when and if necessary.

Outlay Effect:

There is no outlay effect of this deferral because the funds are not expected to be needed.

1/ This account was the subject of a similar deferral during FY 1977.

It is now estimated that the 1978 beginning-of-year unobligated balance for this account, plus anticipated recoveries and reimbursements from other agencies, will amount to $3,756,000, or $1,058,000 more than the sum estimated in the 1978 Budget. The additional unobligated balances were realized primarily from program reductions in India and added recovery of prior year obligations. Other resource adjustments will further reduce requirements in 1978 by $95,000, resulting in a total program of $9,660,000. Since total availabilities of $10,813,000 in this account for 1978 exceed program requirements by $1,153,000, that amount has been deferred for the entire year. These funds will be available for use in 1979, reducing the need for new appropriations in 1979 accordingly.

These funds are being reserved in accordance with the Antideficiency Act (31 U.S.C. 665).

Estimated Effects

None. The amount deferred could not be obligated before fiscal year 1979.

Outlay Effect

There is no outlay effect of this deferral, because the funds would not be obligated if made available.